

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SAJ-01 ACDA-05 IO-11 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 BIB-01 OES-03 ERDA-05 NRC-05 EB-07

OMB-01 FEAE-00 TRSE-00 /098 W

----- 025748

R 111234Z FEB 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6395

INFO AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY BERLIN

USMISSION USBERLIN

AMCONSUL BREMEN

AMCONSUL DUSSELDORF

AMCONSUL FRANKFURT

AMCONSUL HAMBURG

AMCONSUL MUNICH

AMCONSUL STUTTGART

C O N F I D E N T I A L SECTION 01 OF 02 BONN 02351

E.O. 11652: GDS

TAGS: PFOR, GW, WB, UR

SUBJECT: PROSPECTIVE DEVELOPMENTS IN FRG-USSR RELATIONS

REFS: (A) BONN 1948; (B) BONN 1894

SUMMARY: FOREIGN OFFICE OFFICIAL PREDICTS ONLY  
LIMITED PROGRESS IN GERMAN/SOVIET BILATERAL RELATIONS  
UNTIL AFTER FRG ELECTIONS IN OCTOBER. LONG TERM COMMIT-  
MENT TO DETENTE BY BOTH SOVIETS AND FRG WILL, HOWEVER,  
SET FRAMEWORK FOR POSITIVE BILATERAL RELATIONS,  
INCLUDING POSSIBLE BREZHNEV VISIT TO FRG IN JUNE OR  
JULY. END SUMMARY.

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1. ACCORDING TO THE FONOFF DIRECTOR OF SOVIET AFFAIRS (KUEHN) FOLLOWING DEVELOPMENTS IN BILATERAL USSR/FRG RELATIONS CAN BE ANTICIPATED:

2. KUEHN CONFIRMED INFORMATION REFTELS THAT VAN WELL AND FALIN CONTINUE TO NEGOTIATE THE THREE PENDING BILATERAL AGREEMENTS.

3. CULTURAL-PROTOCOL: KUEHN CONFIRMED THAT SOVIET DELEGATION IS EXPECTED IN BONN FEB. 17 TO CONTINUE NEGOTIATION OF CULTURAL-PROTOCOL. KUEHN CLAIMED THAT THE BERLIN QUESTIONS WHICH THE SOVIETS REOPENED LAST FALL IN MOSCOW HAVE BEEN SUCCESSFULLY DEALT WITH. THE REMAINING OPEN POINTS ARE THOSE THAT THE GERMANS DELIBERATELY LEFT OPEN DURING NEGOTIATIONS IN NEW YORK AT THE TIME OF THE UNGA IN ORDER TO TAKE SOME OF THE FOCUS OFF THE BERLIN PROBLEM. KUEHN ANTICIPATES THAT THE NEGOTIATIONS WILL BE CONCLUDED SUCCESSFULLY, PERHAPS IN THE ROUND BEGINNING FEB. 17.

4. LEGAL ASSISTANCE AGREEMENT: KUEHN SAID THAT GENSCHER DOES NOT WISH TO PRESS THESE NEGOTIATIONS UNTIL AFTER THE FEDERAL ELECTIONS IN OCTOBER. KUEHN ACKNOWLEDGED THAT, SINCE THE LAENDER WILL BE INTIMATELY INVOLVED IN THE IMPLEMENTATION OF THE AGREEMENT, THE LAENDER GOVERNED BY THE OPPOSITION COULD CAUSE DIFFICULTY FOR THE GOVERNMENT IN THIS ELECTION YEAR. KUEHN SAID THAT THE FRENCH HAD MADE NUMEROUS REPRESENTATIONS TO THE FONOFF CONCERNING THE SCENARIO (SEE BONN 1111 ).

5. SCIENTIFIC/TECHNOLOGICAL COOPERATION: GENSCHER HAS DECIDED TO GO SLOW ON NEGOTIATION OF THIS AGREEMENT ALSO UNTIL AFTER THE FEDERAL ELECTIONS. HERE THE ONLY OPEN QUESTION IS INCLUSION OF FEDERAL INSTITUTIONS AND THEIR PERSONNEL WHICH ARE BASED IN BERLIN. SINCE THIS AGREEMENT WILL SET A PRECEDENT FOR SIMILAR AGREEMENTS WITH EASTERN EUROPEAN COUNTRIES AND SINCE THE SOVIETS STAND TO GAIN MORE FROM THE AGREEMENT THAN THE GERMANS, GENSCHER IS WILLING TO LEAVE THE INITIATIVE IN THESE  
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NEGOTIATIONS TO THE SOVIETS.

6. BREZHNEV VISIT: KUEHN RECALLED THAT WHEN THE TWO MET AT HELSINKI SCHMIDT HAD RE-INVITED BREZHNEV TO VISIT BONN IN 1976. WHILE KUEHN COULD NOT GIVE US ANY DEFINITE INFORMATION, HE TOLD US THAT THE CHANCELLERY (AS OPPOSED TO THE FOREIGN MINISTRY) IS THE ACTION OFFICE ON THIS QUESTION AND THAT THE POSSIBILITY OF A BREZHNEV VISIT CAN-

NOT BE EXCLUDED. KUEHN ACKNOWLEDGED THAT, IF THE VISIT TAKES PLACE, IT SHOULD COME DURING THE FIRST HALF OF THE YEAR BEFORE THE ELECTION CAMPAIGN GETS GOING IN FULL SWING. KUEHN ALSO ACKNOWLEDGED THAT THIS VISIT IS DEPENDENT ON OTHER FACTORS, SUCH AS A POSSIBLE SALT AGREEMENT AND POSSIBLE VISITS BY BREZHNEV TO THE US AND ITALY.

7. TV ESPIONAGE PROGRAM: KUEHN SAID THAT THE FONOFF HAD RECEIVED NO OFFICIAL PROTEST FROM THE SOVIET EMBASSY. THE EMBASSY HAD MADE NUMEROUS REPRESENTATIONS TO THE

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 02351

FONOFF, HOWEVER. SINCE THE PROGRAM WAS BROADCAST, THE SOVIETS HAVE BEEN HARASSING TWO FRG DIPLOMATS IN MOSCOW AND LENINGRAD. SINCE THE TWO ARE SCHEDULED TO LEAVE SHORTLY, AND THE SOVIETS KNOW IT, KUEHN BELIEVES THAT THE SOVIETS ARE TAKING THIS ACTION ONLY TO PREPARE THEMSELVES FOR A LOW KEY PNG ACTION IN CASE THE SOVIET DIPLOMATS IDENTIFIED IN THE PROGRAM AS KGB AGENTS ARE DECLARED PERSONA NON GRATA. KUEHN DOES NOT ANTICIPATE THE FRG TAKING THIS STEP, IN SPITE OF PRESSURE FROM THE OPPOSITION FOR THE GOVERNMENT TO DEMONSTRATE ITS READINESS TO DEAL WITH POSSIBLE SOVIET CONFIDENTIAL

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ESPIONAGE ACTIVITIES IN THE FRG.

8. DETENTE: KUEHN RESTATED THE ASSESSMENT WE HAVE HEARD SEVERAL TIMES FROM FRG OFFICIALS THAT THE LONG TERM COMMITMENT OF THE SOVIETS TO DETENTE, AS WELL AS BREZHNEV'S LEADERSHIP POSITION, WILL BE CONFIRMED AT THE UPCOMING SOVIET PARTY CONGRESS. KUEHN SAID THAT SCHMIDT'S FORTHRIGHT DEFENSE OF DETENTE IN HIS STATE OF THE NATION ADDRESS WAS DESIGNED TO DEMONSTRATE THE FRG'S LONG TERM COMMITMENT TO DETENTE. HE REMARKED IN THIS CONNECTION THAT GENSCHER IS LESS ENTHUSIASTIC ABOUT DETENTE THAN SCHMIDT. FOR THIS REASON THE CHANCELLERY HAS BECOME MORE ACTIVE THAN THE FONOFF IN ASSESSING FRG-SOVIET RELATIONS OVER THE LONG TERM.

9. KALININGRAD NUCLEAR POWER PLANT: KUEHN CLAIMED THAT THIS PROJECT IS NOT DEAD. ECONOMIC MINISTER FRIDERICH IS SCHEDULED TO GO TO MOSCOW IN MARCH FOR A MEETING OF THE JOINT FRG/USSR ECONOMIC COMMISSION. AT THAT TIME FRIEDRICH WILL PRESS THE SOVIETS FOR A YES OR NO ANSWER SO THAT, IF THE PROJECT IS NOT GOING TO COME ABOUT, THE FRG CAN MAKE ALTERNATIVE PLANS.

10. COMMENT: WE HAVE HEARD SEVERAL TIMES FROM FRG OFFICIALS THAT PROGRESS WAS ABOUT TO BE MADE ON THE THREE PENDING BILATERAL AGREEMENTS. WHILE WE MUST REMAIN SOMEWHAT SKEPTICAL ABOUT KUEHN'S CLAIM THAT THE CULTURAL-PROTOCOL WILL BE CONCLUDED, WE NOTE THAT HIS ASSESSMENT IS MORE REALISTIC THIS TIME THAN PREVIOUSLY. THIS AGREEMENT IS THE LEAST CONTROVERSIAL OF THE THREE PENDING ONES. ITS CONCLUSION IN AN ELECTION YEAR WOULD DEMONSTRATE THAT LIMITED PROGRESS IN USSR/FRG BILATERAL RELATIONS IS POSSIBLE. BREZHNEV VISIT, IF IT TAKES PLACE, IS ANOTHER MATTER. WE WOULD EXPECT SCHMIDT TO THINK LONG AND HARD ABOUT A VISIT IN THE ABSENCE OF

CONCRETE ACHIEVEMENTS IN BILATERAL RELATIONS. ON THE  
OTHER HAND, A VISIT BY BREZHNEV MARKING RESOLUTION OF  
OUTSTANDING ISSUES ON TERMS FAVORABLE TO THE FRG WOULD  
BE WELCOMED BY SCHMIDT AND GENSCHER.  
CROWLEY

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## Message Attributes

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